### Declined Effectiveness of Monetary Policy in the face of aging population and A Re-thinking of the Taylor Rule

Naoyuki Yoshino Professor Emeritus of Keio University

Former Dean, Asian Development Bank Institute(ADBI)/ yoshino@econ.keio.ac.jp

> Hiroaki Miyamoto Tokyo Metropolitan University, Japan

> > Kensuke Takano

RA, Asian Development Bank Institute (ADBI) PhD Candidate, Tsukuba University, Japan

The purpose of this paper is to study how an aging population will affect economic performance by use of a New Keynesian dynamic stochastic general equilibrium model with heterogeneous households. The paper introduces two generation model by assuming gradual changes in aging population by use of continuous changes of the demography. It will be shown that a decline in working population will reduce aggregate output consumption, and investment by reducing total labor supply in the long run. This paper finds that the effectiveness of monetary policy diminishes when the working population declines. This is the reason why Japanese economy had been suffering despite aggressive monetary policy in these years. East Asian countries are following to Japan fortheir aging population and Thailand will face with aging population. The study in this paper has to be taken into account for their monetary policy in future.

The analysis shows that monetary policy willnot solve aging problems. Structural policy needed in aging society. will be The model will show the following policy recommendations. (1) postpone retirement age and ask people to work as long as possible (2) Wage rate must be based on productivity rather than following to seniority based wag rate. These two recommendations will increase labor force and reduce the burden of social security expanses (Yoshino and Miyamoto (2017, 2020)). If these policies are taken, budget deficits will decline and fiscal sustainability could be achieved even if the economy will face with aging population. The dynamic stochastic general equilibrium model will show that these two recommendations were adopted, the growth rate of the economy will be recovered and the budget deficits will be reduced Postpone of retirement age together with productivity-based wage rate will encourage technological progress for elderly workers so that they can maintain their productivity in both manufacturing and services industries which will push aggregate supply curve to shift to the right. Robo ts can assist in many sectors so that elderly workers can keep their employment which will reduce budget deficits and lower tax burdens of younger generation. 3

### Figure 1: Old-Age Dependency Ratios (%)





# Budget deficit has been expanded...

## ...due to a huge increase of social security due to population aging

**General Account Expenditure** 



### Household's problem

• Worker's problem:

$$\max \mathbb{E}_{0} \sum_{t=0}^{\infty} \beta^{t} \left\{ \frac{1}{1-\sigma} \left[ \left\{ \omega c_{w,t}^{\frac{\zeta-1}{\zeta}} + (1-\omega) g_{t}^{\frac{\zeta-1}{\zeta}} \right\}^{\frac{\zeta}{\zeta-1}} \right]^{1-\sigma} + \frac{m_{w,t}^{1-\gamma}}{1-\gamma} - \frac{h_{w,t}^{1+\mu}}{1+\mu} \right\}$$
  
s.t.  $c_{w,t} + k_{w,t} + m_{w,t} + b_{w,t} = w_{t}h_{w,t} + r_{k,t}k_{w,t-1} + (1-\delta)k_{w,t-1} + R_{t-1}\frac{b_{w,t-1}}{\pi_{t}} + \frac{m_{w,t-1}}{\pi_{t}} + d_{w,t} - \tau_{w,t}$ 

Source: Yoshino and Miyamoto (2017) "Declined effectiveness of fiscal and monetary policies faced with aging population in Japan" Japan and the World Economy, Vol.42, PP.32-44.

The remaining measure of  $1 - \phi$  consumers is retired. The lifetime utility function of a retiree is given by

**Retirees** 
$$E_0 \sum_{t=0}^{\infty} \beta^t \frac{1}{1-\sigma} \left[ \left\{ \omega c_{r,t}^{\frac{\zeta-1}{\zeta}} + (1-\omega) g_t^{\frac{\zeta-1}{\zeta}} \right\}^{\frac{\zeta}{\zeta-1}} \right]^{1-\sigma},$$
 (4)

where  $c_{r,t}$  is a retiree's consumption.

$$c_{r,t} = s + R_t \overline{W_r},$$

where s is the social security benefit in the real term and  $\overline{W_r}$  is wealth of the retiree.

### Aggregate Consumption aggregate consumption $c_t$ is given by $c_t = \phi c_{w,t} + (1 - \phi)c_{r,t}.$



Source: Yoshino and Miyamoto (2017) "Declined effectiveness of fiscal and monetary policies faced with aging population in Japan" Japan and the World Economy, Vol.42, PP.32-44.

9

#### Figure 2: The Effects of an Expansionary Monetary Shock



10

### **Effects of Expansional Monetary Policy**

- Monetary Policy (Working Population)
  - → Increase investment
  - → Wages of working population will rise
- → Consumption of working population will rise (Retired Population)
  - $\rightarrow$  relies on pensions and social welfare
  - → monetary policy does not affect to retirees

## **Effects of Fiscal Policy (Public Works)**

- **Fiscal Policy** (Working Population)
  - → Create new jobs
  - → Unemployment rate declines
  - → Consumption of working population will rise
- **Retired population** 
  - → Not affected by fiscal policy (punli
  - → consumption remains the same
  - → lower interest rate reduces their interest income

### Empirics – Miyamoto and Yoshino (2020)

Specification 1

$$y_{i,t+k} - y_{i,t} = \alpha_i^k + \gamma_t^k + \beta^k shock_{i,t} + \varepsilon_{i,t}^k$$

- y : log of output (debt-to-GDP ratio, private-investment-output ratio)
- *shock* : an unanticipated public investment shock
- *α* : country fixed effects
- $\gamma$  : time fixed effects
- Specification 2

 $y_{i,t+k} - y_{i,t} = \alpha_i^k + \gamma_t^k + \beta_1^k G(z_{i,t}) shock_{i,t} + \beta_2^k \left(1 - G(z_{i,t})\right) shock_{i,t}$ with

$$G(z_{i,t}) = \frac{\exp(-\delta z_{it})}{1 + \exp(-\delta z_{it})}, \delta > 0$$

where  $\delta$  is an indicator of public investment efficiency

### Impact of Fiscal Policy Declines as Population ages



Source: Yoshino and Miyamoto, "Population Aging: Need For Structural Reform Of the Japanese Employment System" *Japan Spotlight*, Sept./Oct. issue, 2020. PP. 52-54.

### Recommended **Policy:Productivity** based wage rate and<sup>12</sup> postpone retirement age **Yoshino-Miyamoto** (2017) Japan and the World **Economy Yoshino-Farhad-Miyamoto** (2017) Credit and Capital **Markets Self Preparation**:

**Increase of Private Savings** 





17

#### **Monetary Base**



Figure 1 Government bond markets of Japan and Greece (see online version for colours)



Optimal fiscal policy rule for achieving fiscal sustainability: the Japanese case Yoshino-Mizoguchi-Hesary [2019]

Holders of Japanese Government bonds	% of total	Holders of Greek Government bonds	% of total
Bank and postal savings	45	Overseas investors	33
Life and non-life insurance	20	Domestic investors	21
Public pension funds	10	European Central Bank	18
Private pension funds	4	Bilateral loans	14
Bank of Japan	8	Social pension funds	6
Overseas investors	5	International Monetary Fund	5
Households	5	Greek domestic funds	3
Others	3		

#### Table 1 Holders of Japanese and Greek Government bonds

156 Global Business and Economics Review, Vol. 21, No. 2, 2019

an.

## Optimal fiscal policy rule for achieving fiscal sustainability: the Japanese case Yoshino-Mizoguchi-Hesary (2019)

#### **10-Year Government Bonds Yields**



#### Breakdown by JGB Holders (Sep. 2013,QE)



#### JGB and T-Bill Holders (trillion yen) Others General Government Households 94 (ex Public Pensions) Foreigners 13.5 0.8% 2.8 Pension 144.7 1.2%\_ 0.2% Fiscal Loan Funds Fund 31.8 0.0 2.8% **T-Bill Holders** 0.0% JGB Holders Public General Government Pensions (ex Public Pensions) 43.0 Households Others Fiscal Loan General BOJ 3.8% 0.0 9.4 Pension 13.5 Fund Government 494.6 Life and Non-Foreigners 71.3%. 0.0% Funds ,0.9% (ex Public Pensions) 0.0 43.7% life 78.6 31.8 0.0% 2.8 Insurance.etc 7.6% 3.1%\_ Foreigners 0.3% 66.1 BOJ Public\_ 220.9 69.7% 9.4 Banks.etc. Pensions 19.5% 9.9% 171.6 43.0 Banks,etc. 15.2% Life and 4.1% 17.4 BOJ Non-life 18.4% 485.2 insurance,et 46.8% C. 218.9 21.1% Banks.etc. Total 1,132.2 trillion yen 154.2 14.9% Life and Nonlife Insurance, etc. Source: Ministry of Finance, Japan 2.0 2.1% Total 1,037.4 trillion yen Total 94.9 trillion yen

#### Breakdown by JGB and T-Bill Holders (The end of Dec. 2019 QE)

### **Domar Condition of Fiscal Stability**

The Domar condition is often used to judge whether the budget deficit is sustainable. The Domar condition is obtained from the government budget constraint:

$$G_{t} + r_{t}^{B} B_{t-1} = \Delta B_{t} + T_{t}, \qquad b_{t} - b_{t-1}$$
where G\_{t} is government spending, B\_{t} is tl
revenues, and r\_{t} is the interest rate for publi
can obtain
$$b_{t} - b_{t-1} = g_{t} - t_{t} + \frac{r_{t} - \eta_{t}}{1 + \eta_{t}} v_{t-1},$$
Explosion (Unstable)
$$r_{t} > \eta_{t} (\text{growth rate})$$
Stable
$$b_{t-1}$$

Interest Rate  $(r_t) > growth rate of the economy(\eta) \rightarrow Unstable$ Interest Rate  $(r_t) < growth rate of the economy(\eta) \rightarrow Stable$ 

Source: forthcoming, *Global Solutions Journal*, December 2020

### **Revival of Domar Condition by Paul Krugman and Tirore**

- 1. Domar, E.D. (1944), "The Burden of Debt and the National Income", American Economic Review, 34(4), pp. 798-827.
- 2. Krugman, P. (2020), "The case for permanent stimulus", Mitigating the COVID Economic Crisis: Act Fast and Do Whatever It Takes, Edited by Richard Baldwinand Beatrice Weder di Mauro, A CEPR Press VoxEU.org eBook.

Domar condition is obtained only by the supply side of government bonds and does not take into account of demand for government bonds. US government bonds are purchased by all over the world. Figure 1 Government bond markets of Japan and Greece (see online version for colours)



Optimal fiscal policy rule for achieving fiscal sustainability: the Japanese case Yoshino-Mizoguchi-Hesary [2019]

$$\Delta B_{t}^{d} = b_{0} + b_{1} \left( \sigma_{t}^{B}, \sigma_{t}^{I} \right) \left( r_{t}^{B} - r_{t}^{I} \right).$$
Revised
$$\Delta B_{t} = G_{t} + r_{t}^{B*} B_{t-1} - \overline{T}_{t} - \Delta M_{t}.$$
(9)
Domar
Condition
$$\frac{\partial \Delta B_{t}}{\partial B_{t-1}} = \frac{\partial r_{t}^{B*}}{\partial B_{t-1}} B_{t-1} + r_{t}^{B*},$$
(10)

$$\frac{\partial r_t^{B*}}{\partial B_{t-1}} = \frac{G_t - \overline{T}_t - \Delta M_t - b_0 + b_1 (\sigma_t^B, \sigma_t^I) r_t^I}{\left[b_1 (\sigma_t^B, \sigma_t^I) - B_{t-1}\right]^2} = \frac{r_t^{B*}}{b_1 (\sigma_t^B, \sigma_t^I) - B_{t-1}}.$$

Then, (10) can be rewritten as



### **Revised Fiscal Stability Condition**

Stable case  $(B_{t-1} > b_1)$ 

Explosion case  $(B_{t-1} < b_1)$ 

 $r_t^B$  $r_t^B$ D  $(r_t^B)_{\bullet}^{\delta}$  $(r_t^B)$  $(r_t^B)^L$  $(r_t^B)^S$ Slope=  $1/b_1$ Slope=  $1/B_{t-}$ Slope=  $1/B_{t-1}$ Slope= $1/b_1$ 0  $\Delta B_{t}$  $\Delta B_t$ 

### **Comparison between Greece and Japan**



#### **ADBI Discussion paper (2020)**

**Revisit Public Debt Stability Condition: Rethinking of the Domar Condition** 

Naoyuki Yoshino, Keio University

Hiroaki Miyamoto, Tokyo Metropolitan University

#### References

Yoshino, Naoyuki 2020, Inducing private finance to water supply and inland water transport using spillover tax revenues, *Innovation for water infrastructure development in the Mekong Region., OECD,* 

Yoshino, Naoyuki, Mozur Hossain, and Farhad Taghizadeh-Hesary, 2020. Enhancing Financial Connectivity Between Asia and Europe: Implications for Infrastructure convergence Between the Two Regions, *Asian Economic Papers, Vol.19,No.2, MIT Press.* 

Yoshino, Naoyuki and Hiroaki Miyamoto, 2020. Revisiting the Public Debt Stability Condition: Rethinking the Domar Condition, *ADBI working Paper, 1141. May. Asian Development Bank Institute.* 

Yoshino, Naoyuki, and Umid Abidhadjaev. 2016. Explicit and Implicit Analysis of Infrastructure Investment: Theoretical Framework and Empirical Evidence. *American Journal of Economics* 6(4):189– 199.

Yoshino, Naoyuki, and Umid Abidhadjaev. 2017. An Impact Evaluation of Investment in Infrastructure: The Case of a Railway Connection in Uzbekistan. *Journal of Asian Economics* 49:1–11.

Yoshino, Naoyuki, Umid Abidhadjaev, and Masaki Nakahigashi. 2018. Closing the Asia Infrastructure Gap: BRI, Public Investment, Private Financing, and Spillover Effects. *Horizons, Journal of International Relations and Sustainable Development* Winter:62–74.

Yoshino, Naoyuki, Matthias Helble, and Umid Abidhadjaev. 2018. *Conclusion in Financing Infrastructure in Asia and the Pacific: Capturing Impacts and New Sources,* edited by N. Yoshino, M. Helble, and U. Abidhadjaev. Tokyo: Asian Development Bank Institute.

Yoshino, Naoyuki, and Victor Pontines. 2015. The "Highway Effect" on Public Finance: Case of the Star Highway in the Philippines. ADBI Working Paper No. 549. Tokyo: Asian Development Bank Institute.